RESOLUTION NO.

WHEREAS, the National Environmental Policy Act (NEPA) was signed into law on January 1, 1970, and requires federal agencies to assess the environmental effects of their proposed actions prior to making decisions;

WHEREAS, NEPA guarantees that the relevant information concerning environmental impacts will be made available to the larger audience, including the general public, that may also play a role in both the decision-making process and the implementation of that decision;

WHEREAS, under NEPA, all federal agencies are to prepare detailed statements assessing the environmental impact of and alternatives to major federal actions significantly affecting the environment, and these statements are commonly referred to as Environmental Impact Statements (EIS) and Environmental Assessments (EA), with the possibility of a Finding of No Significant Impact (FONSI);

WHEREAS, an EA for the "Fuel Farm Improvements" at Austin-Bergstrom International Airport (ABIA) was published in March 2020, and a FONSI was signed on April 6, 2020;

WHEREAS, the ABIA Fuel Farm EA was not posted for public notice and comment, nor did the preparers of the Fuel Farm EA seek out or receive any public comments before preparing the Fuel Farm EA, nor did they make available to the public a draft of the EA before finalizing and publishing;

WHEREAS, the ABIA Fuel Farm EA considered only the No Action alternative and the Proposed Action alternative;

WHEREAS, the ABIA Fuel Farm EA's Proposed Action is in two phases: (1) an expansion within the footprint of the existing fuel farm involving an additional interim fuel delivery truck offload rack and a new ground service equipment fuel service station, consisting of two, separate 10,000-gallon above ground tanks, one for diesel and one for gasoline, and (2) development of the fuel farm in on the west side of the existing runway, consisting of two 1.5-million-gallon fuel storage tanks, new offload racks, and supporting infrastructure and equipment;

WHEREAS, the ABIA Fuel Tank EA's Proposed Action specifically states that "[t]he existing fuel tanks will remain in operation until airfield improvements require them to be removed";

WHEREAS, on October 30, 2018, during a regular Council work session meeting, City Council was presented with an Airport Layout Plan graphic, but not a draft of the 2040 Master Plan guidebook, which includes a discussion of alternatives analyzed, among other topics;

WHEREAS, the Airport Master Plan was published in December 2018;

WHEREAS, the Airport Master Plan included an alternatives analysis that considered only one scenario to plan for aircraft fueling: expansion of the existing fuel farm area that will provide capacity for the next 20 years; beyond the 20-year time horizon, to relocate the fuel facility to the west side of the airport;

WHEREAS, the Airport Master Plan considered that the existing fuel farm will only need to be relocated when the third parallel Runway 17C-35C is constructed in the future, and the latest Airport projects underway do not yet include design or construction of the third runway;

WHEREAS, the Airport Master Plan states in the alternatives analysis that "this environmental evaluation is intended to support the master planning process and does not assess potential environmental impacts at the NEPA level;"

WHEREAS, neither the Airport Master Plan nor the ABIA Fuel Farm EA considered any other alternative locations to which to relocate the fuel facility other than the west side of the airport;

WHEREAS, the Airport Master Plan acknowledges that the community closest to the proposed fuel farm is considered an Environmental Justice (EJ) community and that future studies would be required to determine the potential impacts of airport development activities on EJ communities per Executive Order 12898, which requires all federal agencies to consider whether their programs, policies, and activities would have disproportionately high and adverse human health or environmental effects on minority and low-income populations;

WHEREAS, the EA failed to conduct the EJ analysis required by Executive Order 12898, and instead summarily concluded that environmental justice impacts are not anticipated because the fuel farm relocation project will be contained primarily on airport property;

WHEREAS, EPA guidance documents recognize the need for meaningful engagement with the affected community, particularly where those communities are EJ communities, before decisions are made regarding a development that may affect those communities;

WHEREAS, "meaningful engagement" with the affected community generally includes early and consistent engagement with the affected community

- and ensures that: (1) the potentially affected populations have an appropriate opportunity to participate in decisions about a proposed activity that may affect their environment and/or health, (2) the population's contribution can influence the proposed decisions, and (3) the concerns of all participants involved will be considered in the decision-making process;
- WHEREAS, the affected community was not meaningfully engaged before
 the EA was prepared for the proposed relocation of the fuel farm;
- WHEREAS, the Airport is currently subject to ABIA Development
 Ordinance 20120628-014, which grants specific variances to City code related to
 development within the Critical Water Quality Zone and Water Quality Transition
 Zones:
- WHEREAS, in October 2013, City Council approved a new Watershed
 Protection Ordinance with the intention of improving creek and floodplain
 protection and simplifying development regulations by minimizing the impact on
 the ability to develop land within the City of Austin;
- WHEREAS, the current ABIA Development Ordinance took effect July 9, 2012, meaning the Airport is not subject to the 2013 Watershed Protection Ordinance;

91

92

93

94

95

96

WHEREAS, the ABIA Development Ordinance requires administrative review and approval at least every ten years, and the Airport Master Plan recommended that prior to significant construction of projects identified within the first phase of implementing the Master Plan, ABIA modifies the current development ordinance to take into account the latest Watershed Protection Ordinance and other relevant provisions in City Code;

WHEREAS, it is essential that we understand the legacy of environmental injustice and racism associated with historical major oil company gasoline tank farm locations in East and Southeast Austin; and

WHEREAS, the City of Austin and AUS are desirous of providing information to the residents of Southeast Austin related to the Jet-A fuel storage project, to support the City's commitment to preserving environmental altruism; and

WHEREAS, communities of color disproportionately experience the impacts of environmental injustices leading to health risks; and

WHEREAS, the Strategic Direction 2023's Mobility Strategy supports the need to "ensure our transportation network optimizes community safety, including street safety, emergency response, flood risk, disaster resiliency, and public health"; and

WHEREAS, the Strategic Direction 2023's Health & Environment Strategy supports the need to "promote healthy living and well-being with a particular focus on areas and communities with high rates of chronic disease and high-risk behaviors who lack access to services"; NOW, THEREFORE,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF AUSTIN:

The City Manager is directed to instruct the Department of Aviation to execute and oversee the following:

(1) Strike authorization from the 2020 ABIA Fuel Farm EA to relocate the fuel facility to the west side of the Airport and until further authorization, limit all expansion of fuel storage to the current footprint only;

| 121 | (2) | Identify at least three possible alternative locations to where the fuel |
|------------|----------|--|
| 122 | | facility could be relocated in phase two of the implementation, not |
| 123 | | including the west side location identified as the Proposed Action in |
| 124 | | the 2020 ABIA Fuel Farm EA; |
| 125 | (3) | Prepare a preliminary draft Environmental Assessment considering |
| 126 | | these possible alternative fuel facility locations for purposes of |
| 127 | | receiving public input; |
| 128 | (4) | Include in the EA a robust environmental justice analysis with the |
| 129 | | contribution from the City of Austin's Equity Office and local |
| 130 | | Environmental Justice experts; |
| 131 | (5) | Provide for robust City of Austin-led public participation, including |
| 132 | | meaningful engagement with the affected communities, on the |
| 133 | | preliminary draft EA, and |
| 134 | (6) | Bring back to this Council for approval, the Proposed Action |
| 135 | | alternative, prior to publishing the EA for notice and comment |
| 136 | | pursuant to NEPA. |
| 137 | | |
| 138 | ADOPTED: | , |
| 139 140 | | Myrna Rios City Clerk |